



Promising Solutions

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Recent Criminal Justice Studies and Relevancy to Cortland County

Paul A. Bishop, MPA

About CGR

CGR was founded in 1915, and is an **independent, nonprofit management consulting** organization delivering expertise in government and education, economics and public finance, health and human services, and nonprofits and communities.

Mission: to improve the quality of communities through **impactful research, analysis, consultation and data management** for the public, nonprofits and philanthropic organizations that serve them.

Relevant Projects

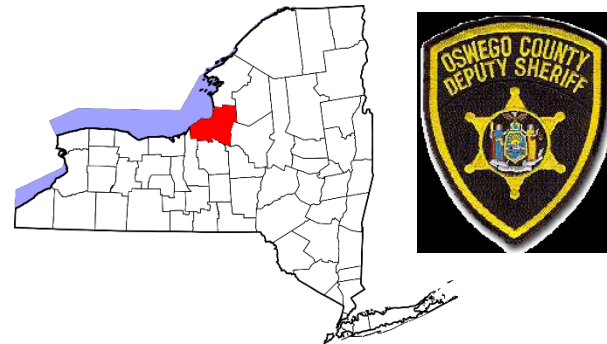
Tompkins County, NY (2017)

Criminal Justice and Jail
Population Trend Needs
Assessment



Oswego County, NY (in progress)

Public Safety Services: Evaluating
Existing Services and Recommending
Improvements



Evaluation of:

- programs, policies and practices affecting the jail and inmate population
- trends in jail population, length of stay, boarding in/out, use of ATI
- future jail population projections under various scenarios and assumptions

Additional Law Enforcement Evaluations

Tompkins County, NY (2016)

Law Enforcement Shared Services

Orleans County, NY (2016)

Reimagining Law Enforcement in Orleans County

Jamestown, NY (2015)

Impacts of a City Police Department and County Sheriff Shared Service

East Goshen, Westtown and West Goshen, PA (2014)

Review of Law Enforcement Operations

Village of Dryden, NY (2013)

Dryden Police Services Restructuring

Steuben County, NY (2005)

Alternatives to Incarceration Analysis

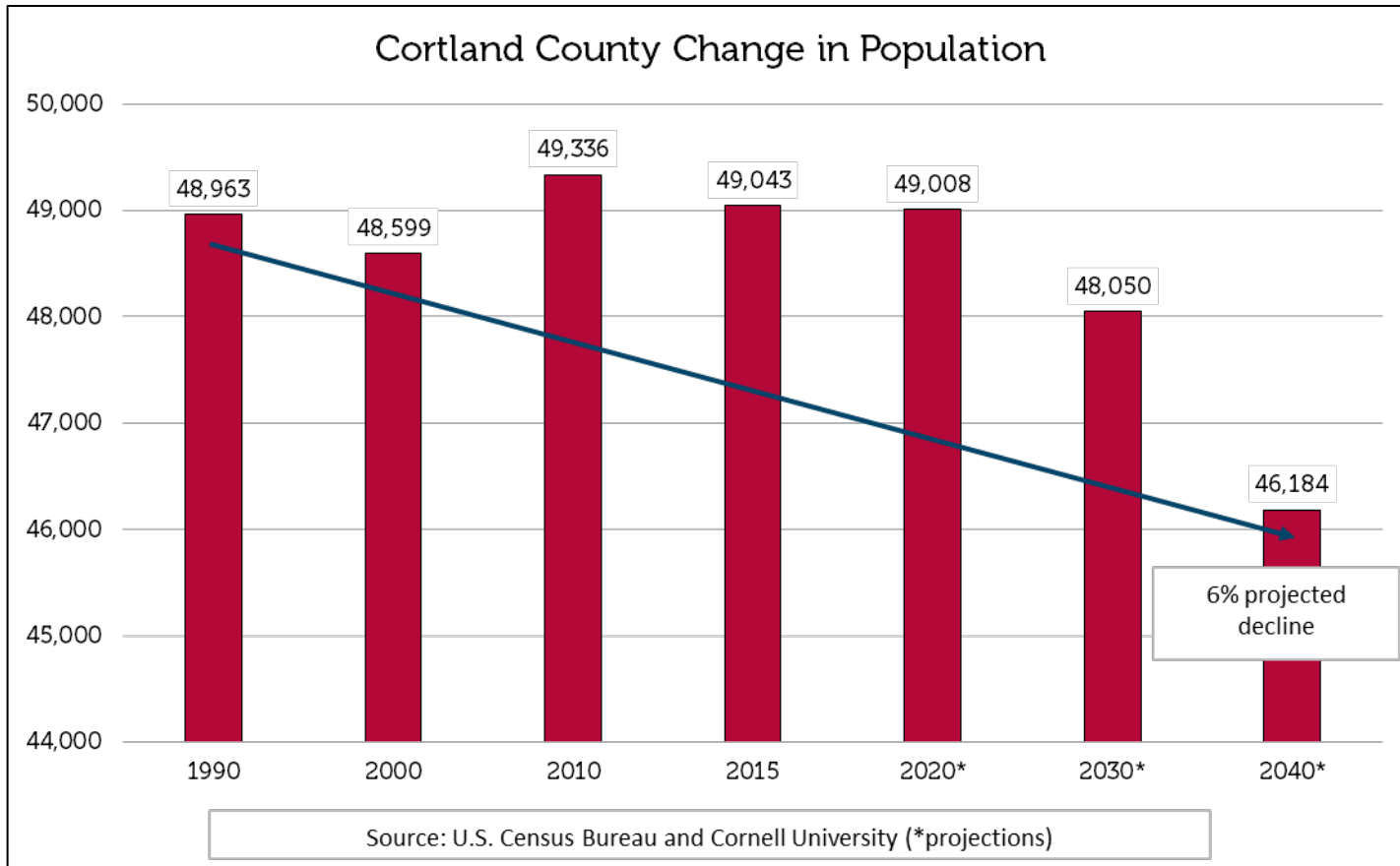
Chemung County, NY (2005)

Criminal & Juvenile Justice Svc Assessment

Ontario County, NY (2004)

Alternatives to Incarceration Analysis

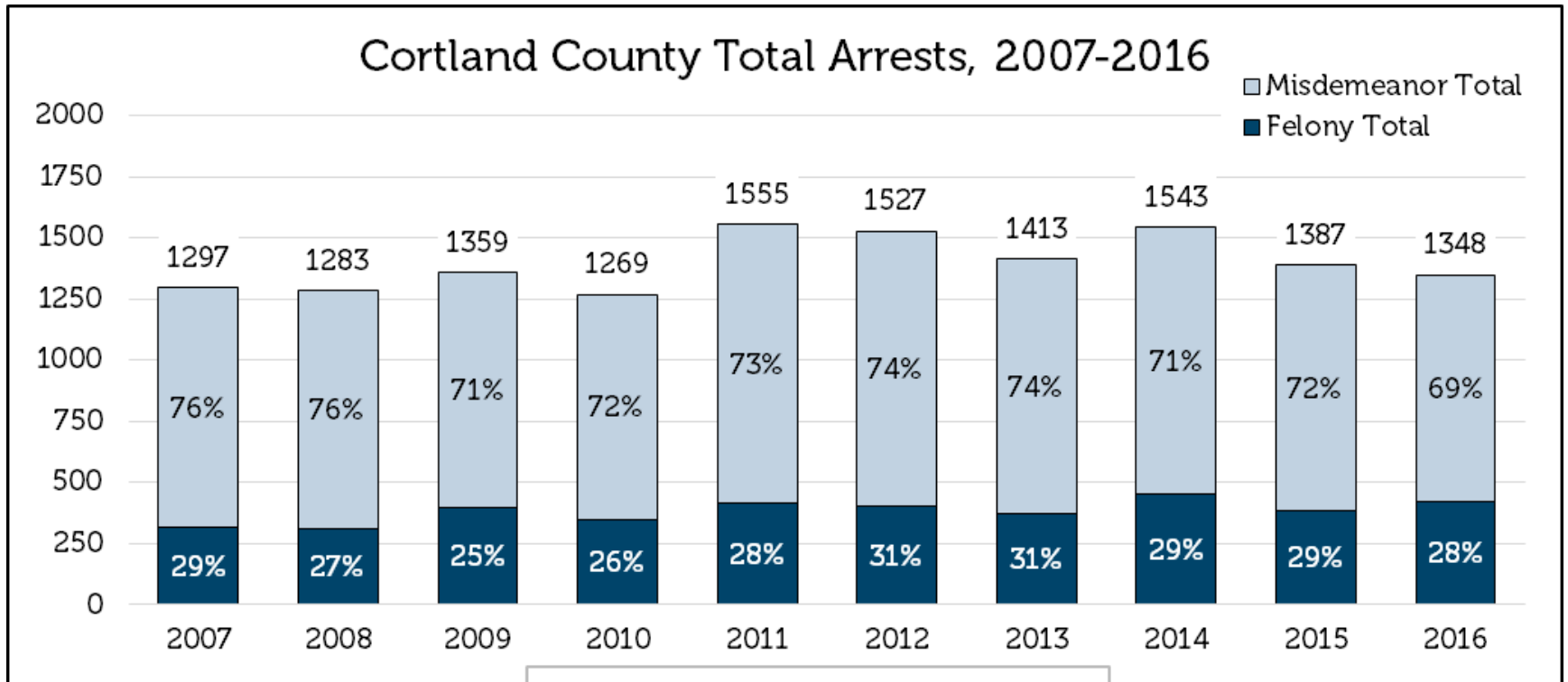
Population of Cortland County



Peer County Demographics

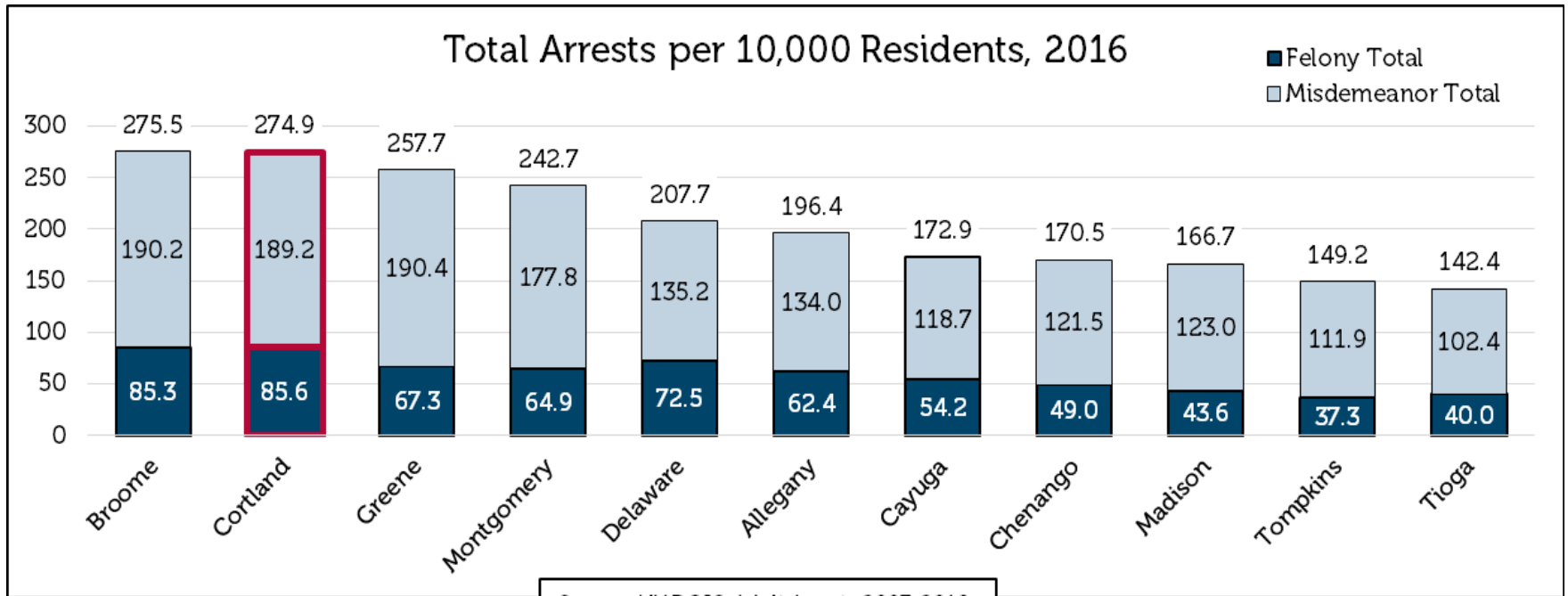
	Population	Median Age	Median Household Income (2016 dollars)	Poverty Rate	Housing Units	Total Land Area (mi ²)	Population Density (mi ²)
Allegany	47,700	38.5	\$ 44,085	17%	25,991	1,034.4	47.6
Broome	197,381	39.8	\$ 47,744	17%	89,919	715.5	284.2
Cayuga	78,783	42.4	\$ 53,114	11%	36,418	863.7	115.7
Chenango	49,286	44.1	\$ 46,979	15%	24,817	898.6	56.5
Cortland	48,713	36.2	\$ 50,910	14%	20,492	501.5	98.9
Delaware	46,480	46.5	\$ 46,055	16%	31,158	1,467.5	33.3
Greene	48,069	45.4	\$ 51,013	13%	29,282	658.1	76.1
Madison	72,089	41.1	\$ 55,858	12%	31,774	661.3	112.2
Montgomery	49,667	41.3	\$ 44,455	21%	23,208	410.4	124.6
Tioga	49,649	43.9	\$ 58,115	11%	22,170	522.9	98.6
Tompkins	104,268	30.3	\$ 54,133	20%	42,118	491.6	214

Adult Arrests

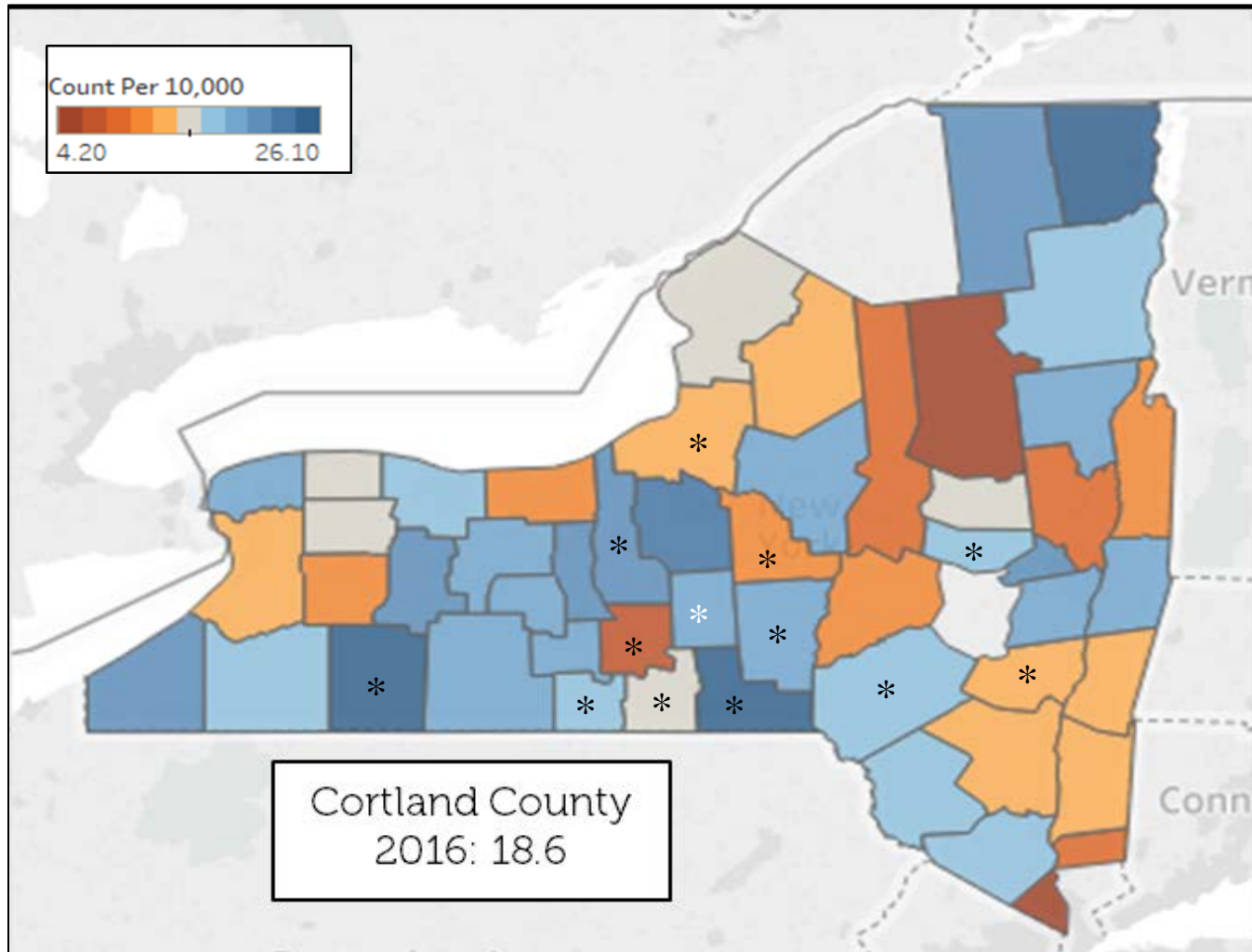


Source: NY DCJS, Adult Arrests 2007-2016

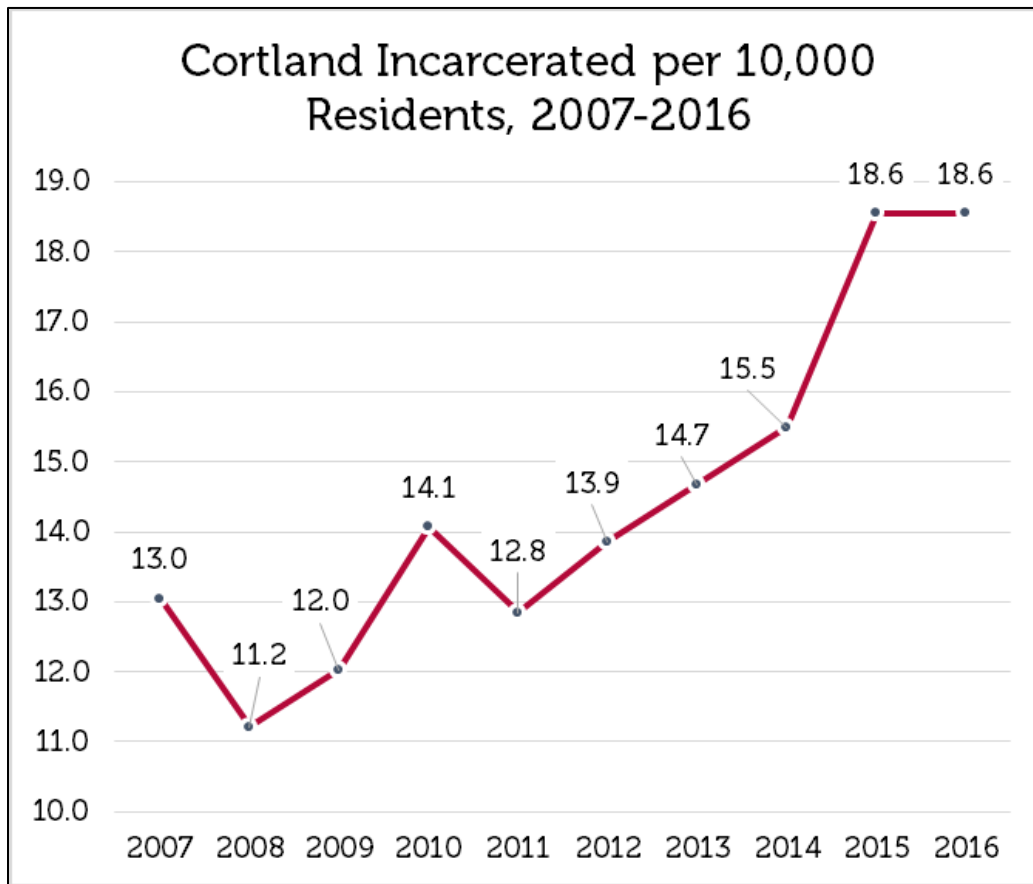
Adult Arrests



Jail Population per 10,000 Residents

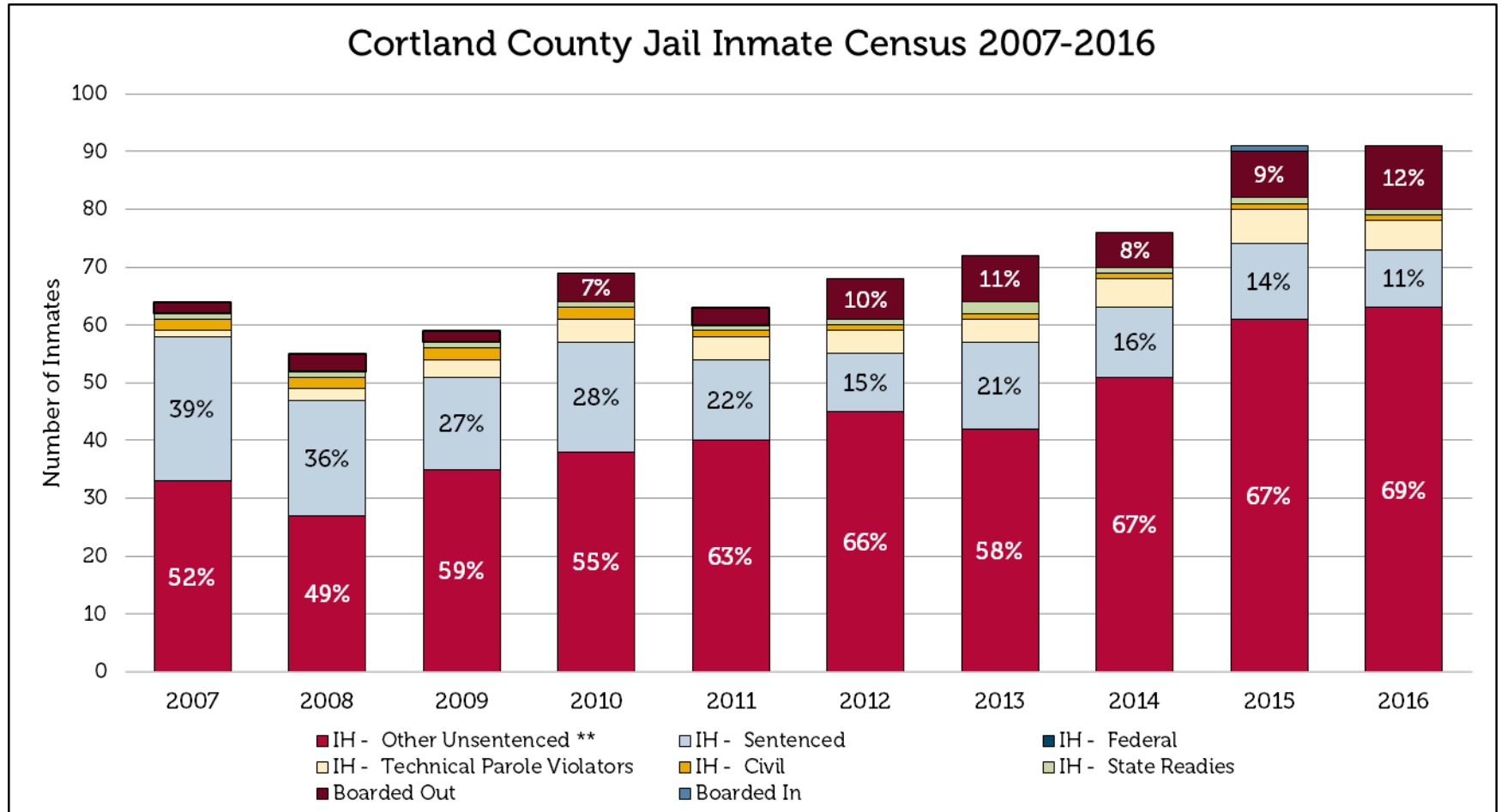


Change in Incarcerated per 10,000

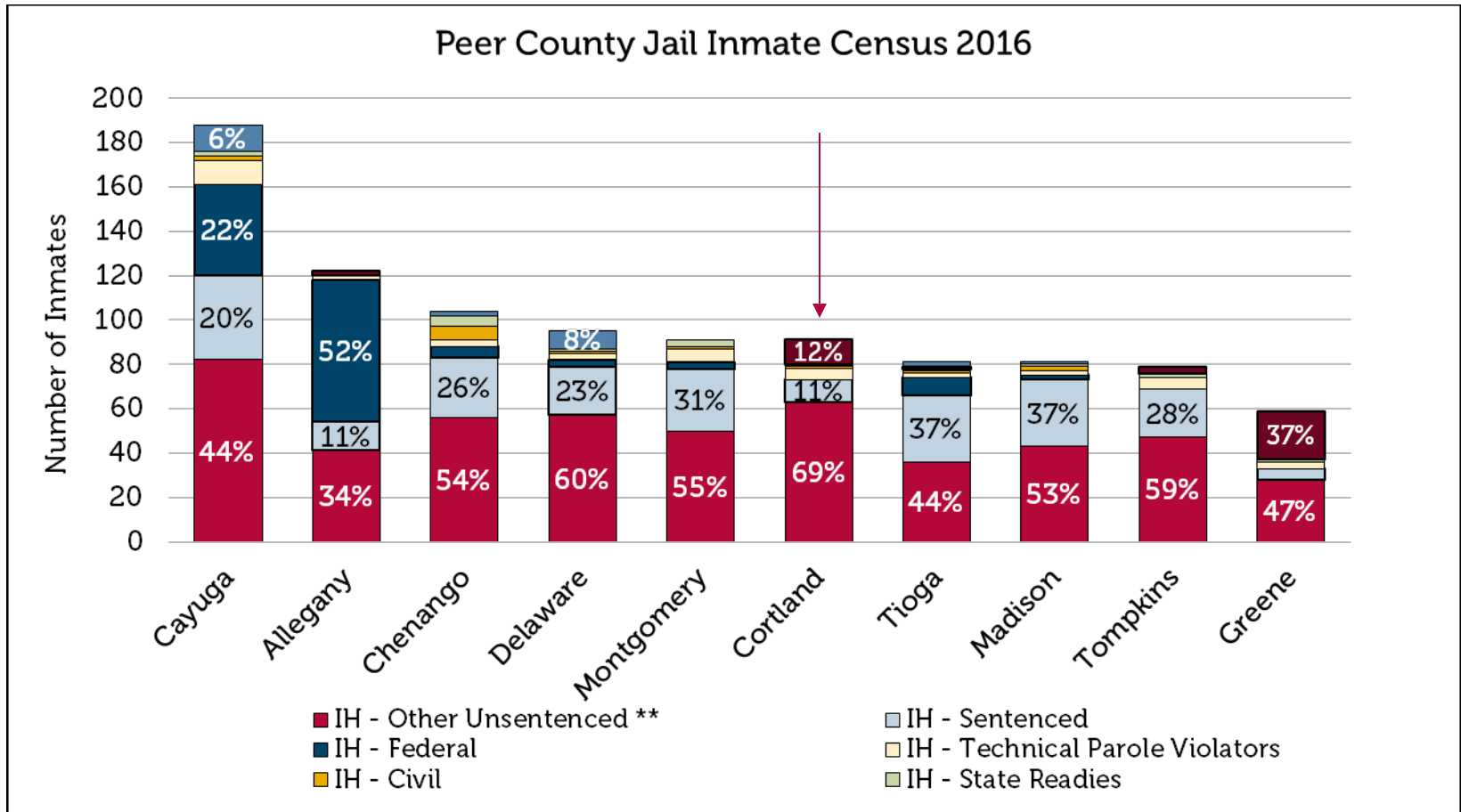


Change in Incarcerated per 10,000 Residents				
	2007	2016	Change	%
Allegany	13.3	25.4	12.1	91%
Broome	22.7	26.3	3.6	16%
Cayuga	22.2	23.7	1.5	7%
Chenango	18.2	21.0	2.8	16%
Cortland	13.0	18.6	5.5	42%
Delaware	17.3	20.3	3.0	17%
Greene	13.5	12.2	-1.2	-9%
Madison	13.9	11.2	-2.8	-20%
Montgomery	26.7	18.3	-8.4	-32%
Tioga	17.3	16.1	-1.2	-7%
Tompkins	7.5	7.6	0.1	1%

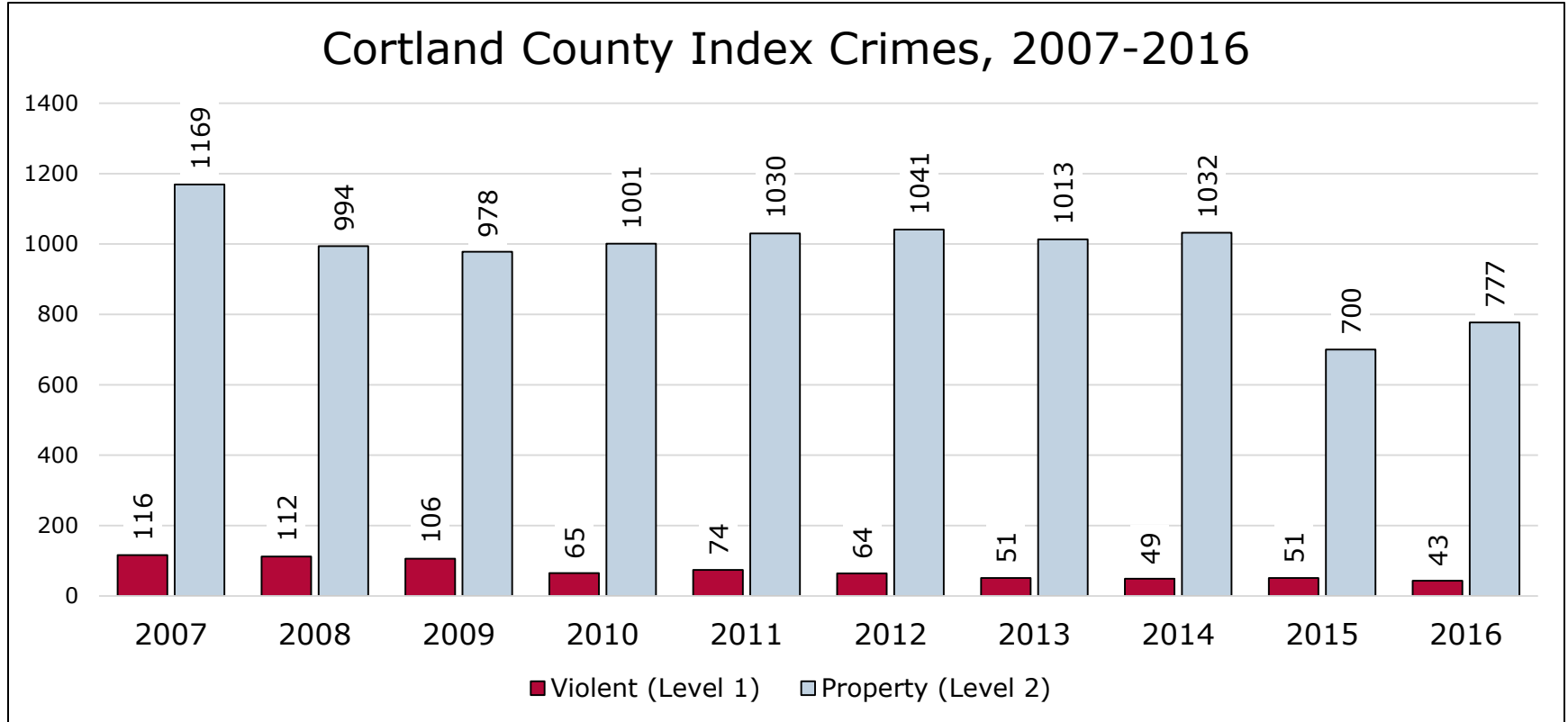
Inmate Census



Inmate Census



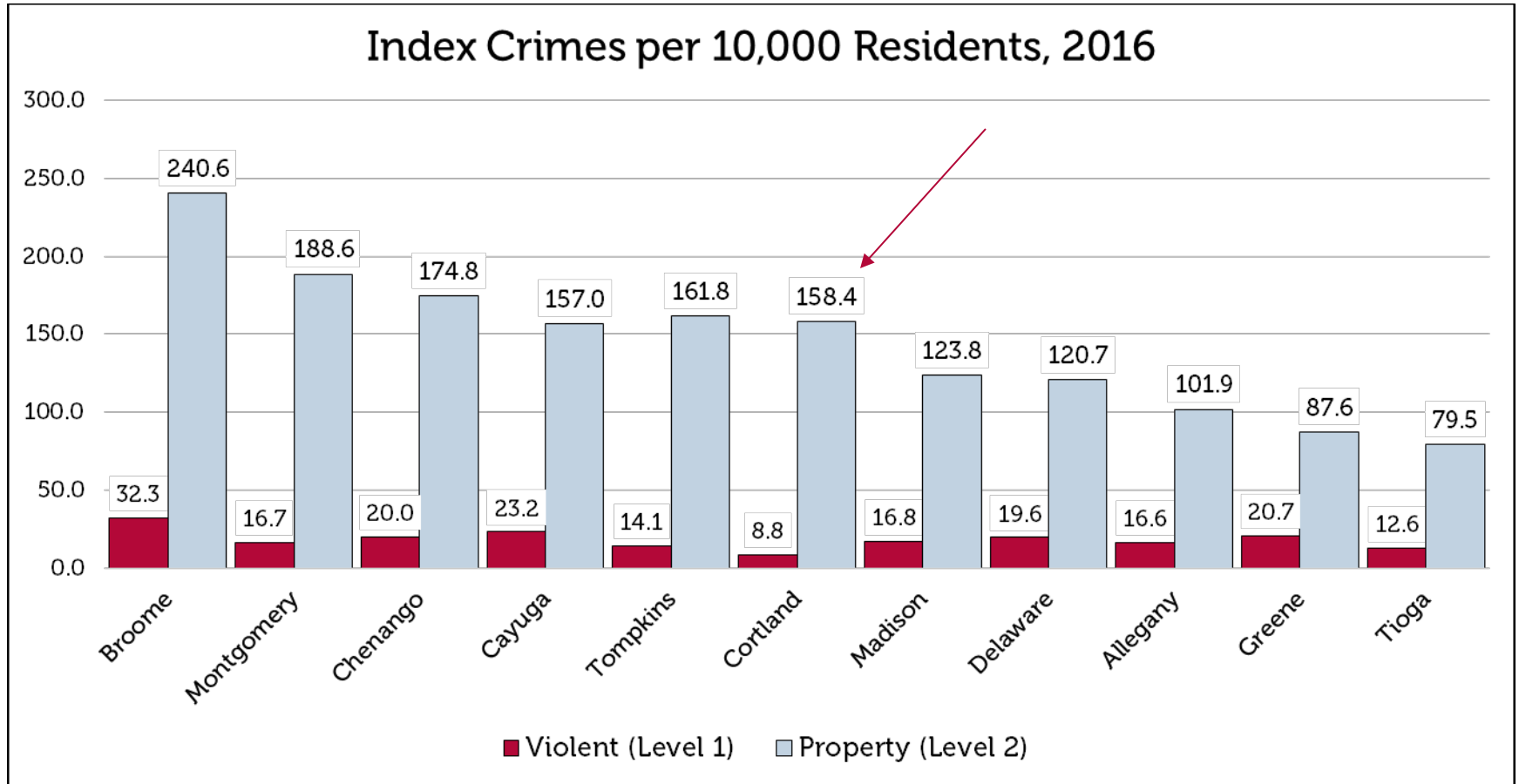
Index Crimes



Violent Crimes (L1): Murder, Rape, Robbery, Aggravated Assault
 Property Crimes (L2): Burglary, Larceny, Motor Vehicle Theft

Larceny has been the most frequently reported Property and Index Crime. In 2016 Larceny was 79% of Property and 75% of all Index Crimes reported.

Index Crimes

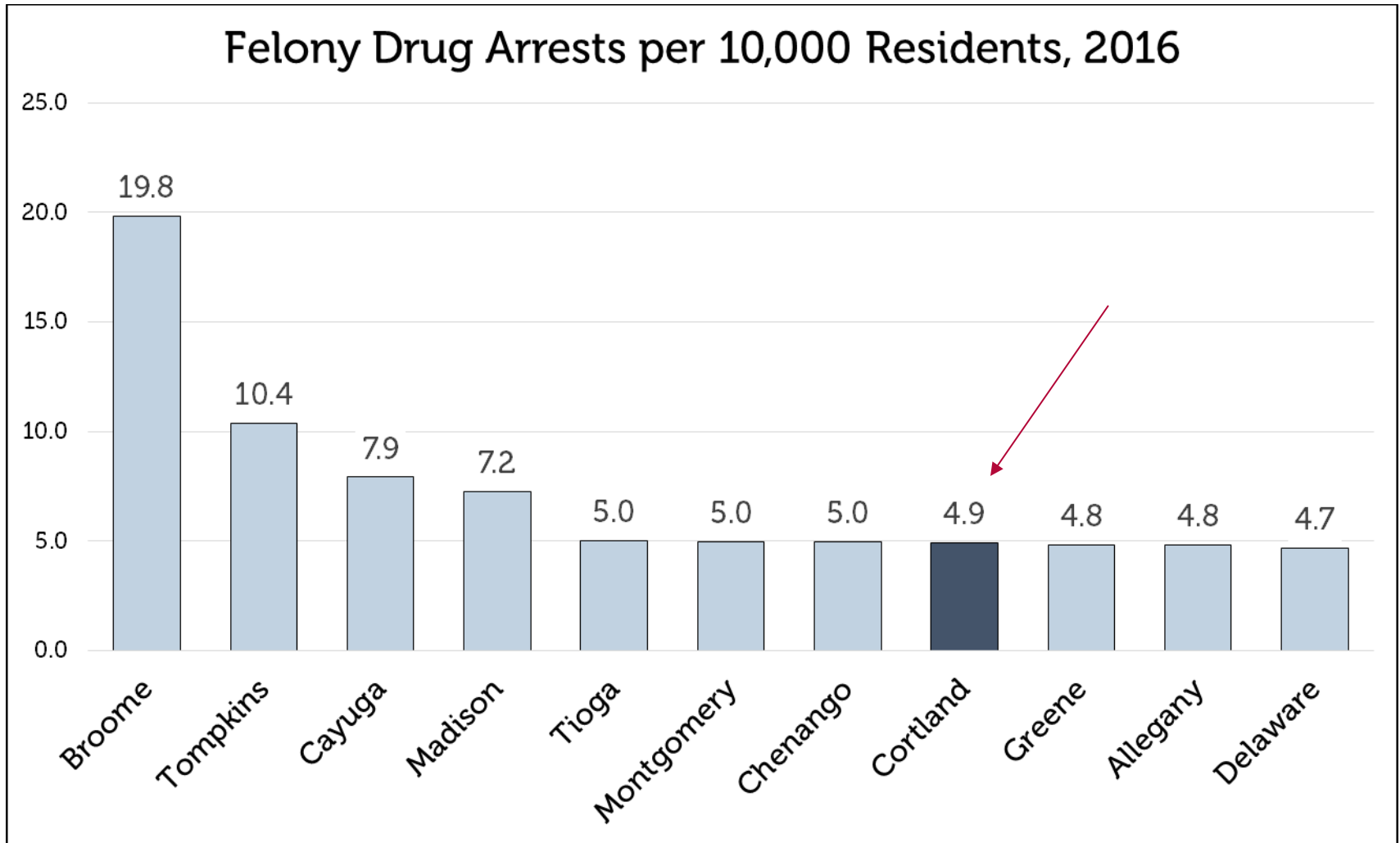


Felony Drug Arrests

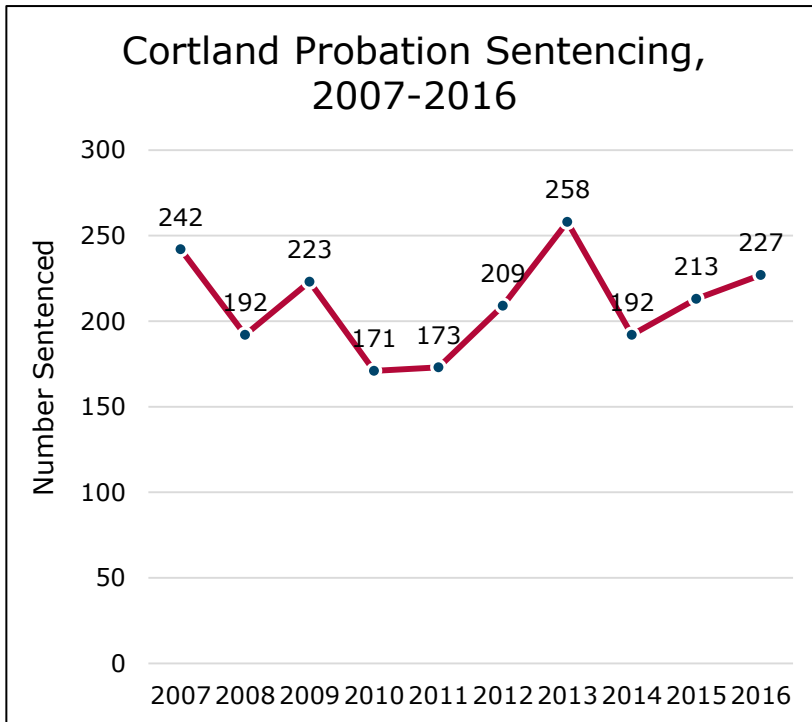
Cortland County Felony Drug Arrests 2016 v. 2007			
	2007	2016	10-Year Change
Total Arrests (inc. Misdemeanors)	1,297	1,348	+4%
Felony Total	317	420	+32%
Felony Drug	57	97	+70%
Share of Felony Arrests	18%	23%	+5 points
Share of All Arrests	4%	7%	+3 points

39% of the increase in Cortland County Felony Arrests from 2007-2016 is attributed to the increase in Felony Drug Arrests

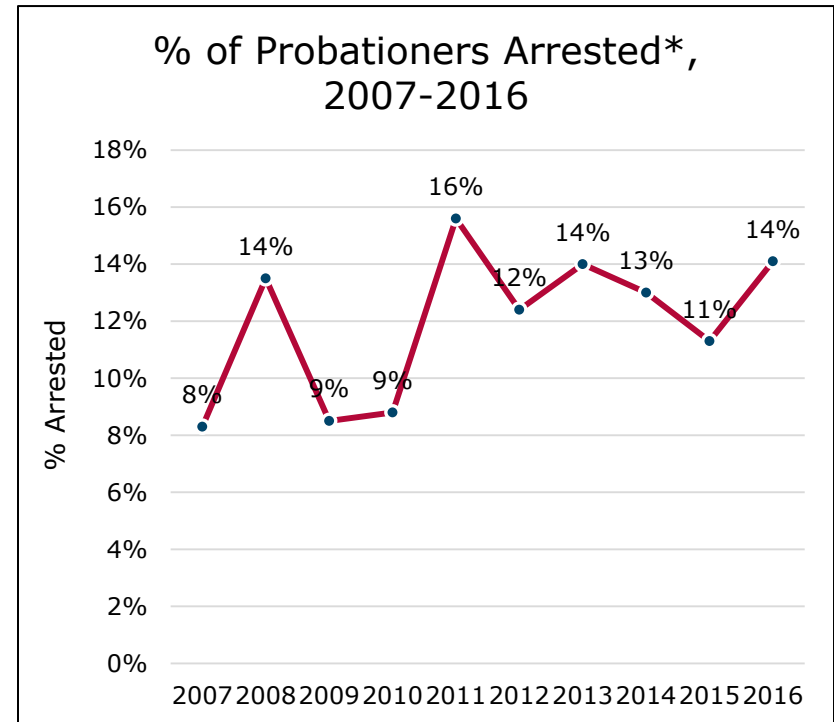
Felony Drug Arrests



Probation Statistics



Includes Felonies and Misdemeanors



*Probationers who were arrested for any felony offense within 1 year

Opioid Data

Cortland County Opioid Information		
Admissions to Chemical Dependence Treatment Programs (2016)		
Heroin	260	
Any opioid (incl. heroin)	326	
Overdoses		
	Outpatient ED (2016)	Deaths (2015)
Heroin overdoses	31	4
Opioid pain relievers	12	4
All opioid overdoses	43	8

Source: NYSDOH

Criminal Justice System Changes

- Raise the Age
- Counsel at First Appearance
- Misdemeanor and Non-Violent Felony Bail Reform
- Improving Access to Speedy Trial
- Expanding Discovery Process
- Changes to “Re-Entry” Process
- Civil Forfeiture Asset Modifications

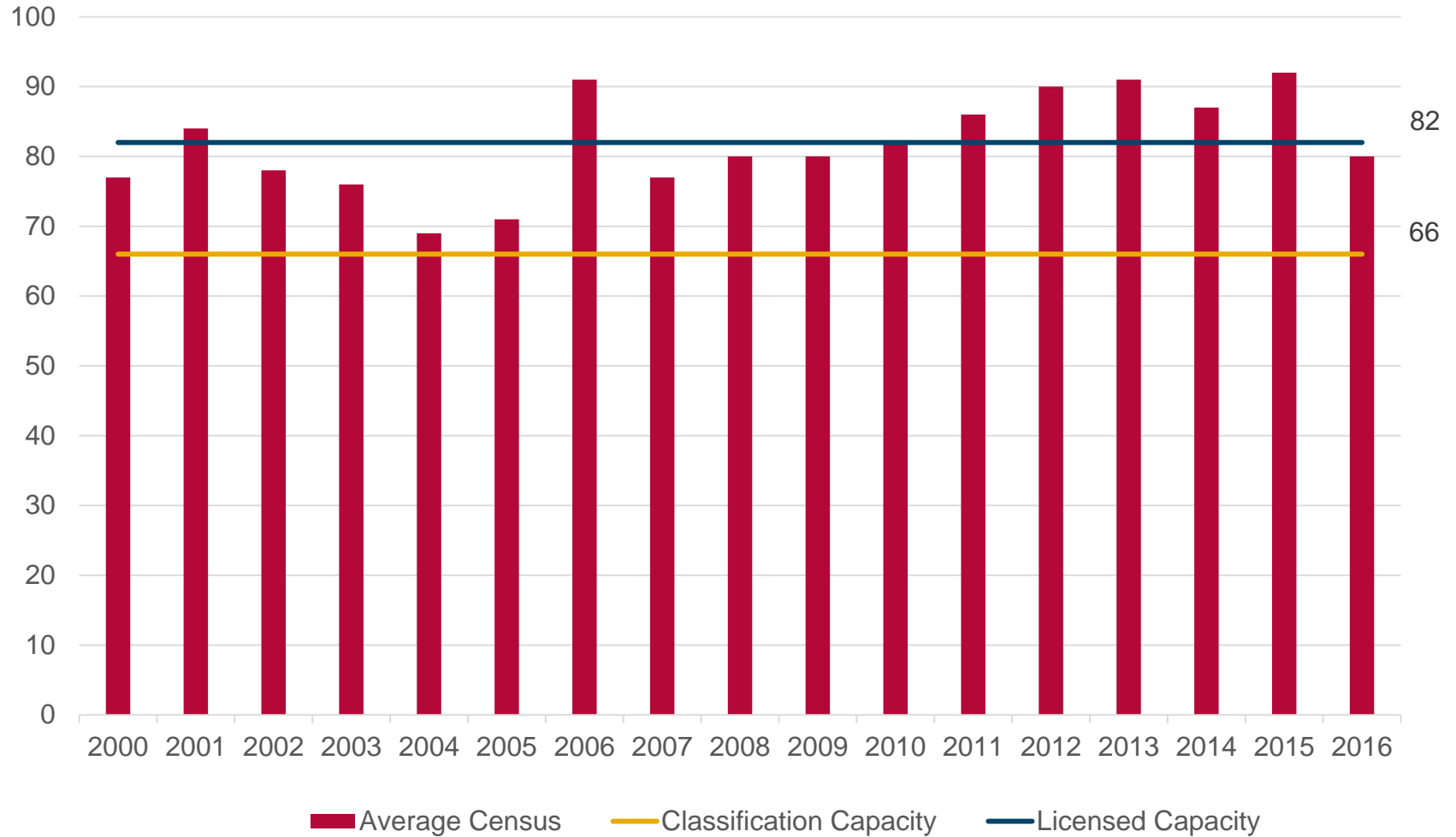
Focus of the Tompkins County Jail Assessment

- Overview of criminal justice practices in place in Tompkins County
 - Particular focus on the jail census impact
- Analysis of existing Alternatives to Incarceration programs
- Examination of jail census and admissions trends
- Identification of opportunities for enhancing existing programs and implementing new practices to reduce future jail population
- Assess the likely impact of various scenarios and recommendations
- Full Report at:
<https://www.cgr.org/TompkinsCrimJust/documents/>

Tompkins Project Methodology

- Interviews with more than 125 individuals from a wide range of backgrounds and perspectives
- Review of relevant legislation and regulations, and best practices in place in other communities
- Review of prior jail studies and other relevant reports
- Detailed quantitative analysis of jail and probation/ATI data
- Findings and recommendations based on totality of the assessment

Tompkins County Jail Average Census 2000 through 2016



Tompkins Findings

- Despite an array of programs and services, much more can still be done to reduce the jail population
 - The jail serves as a de facto detox program, but is not equipped to do so
 - Many inmates with substance use disorders are not assessed and referred to treatment unless prompted by a judge
 - Many beds are occupied by inmates awaiting bail or pre-trial release
 - Opportunities exist to expand the use of ATIs
- Improvements can be made to strengthen the criminal justice system and reduce the jail population

Tompkins Findings and Opportunities

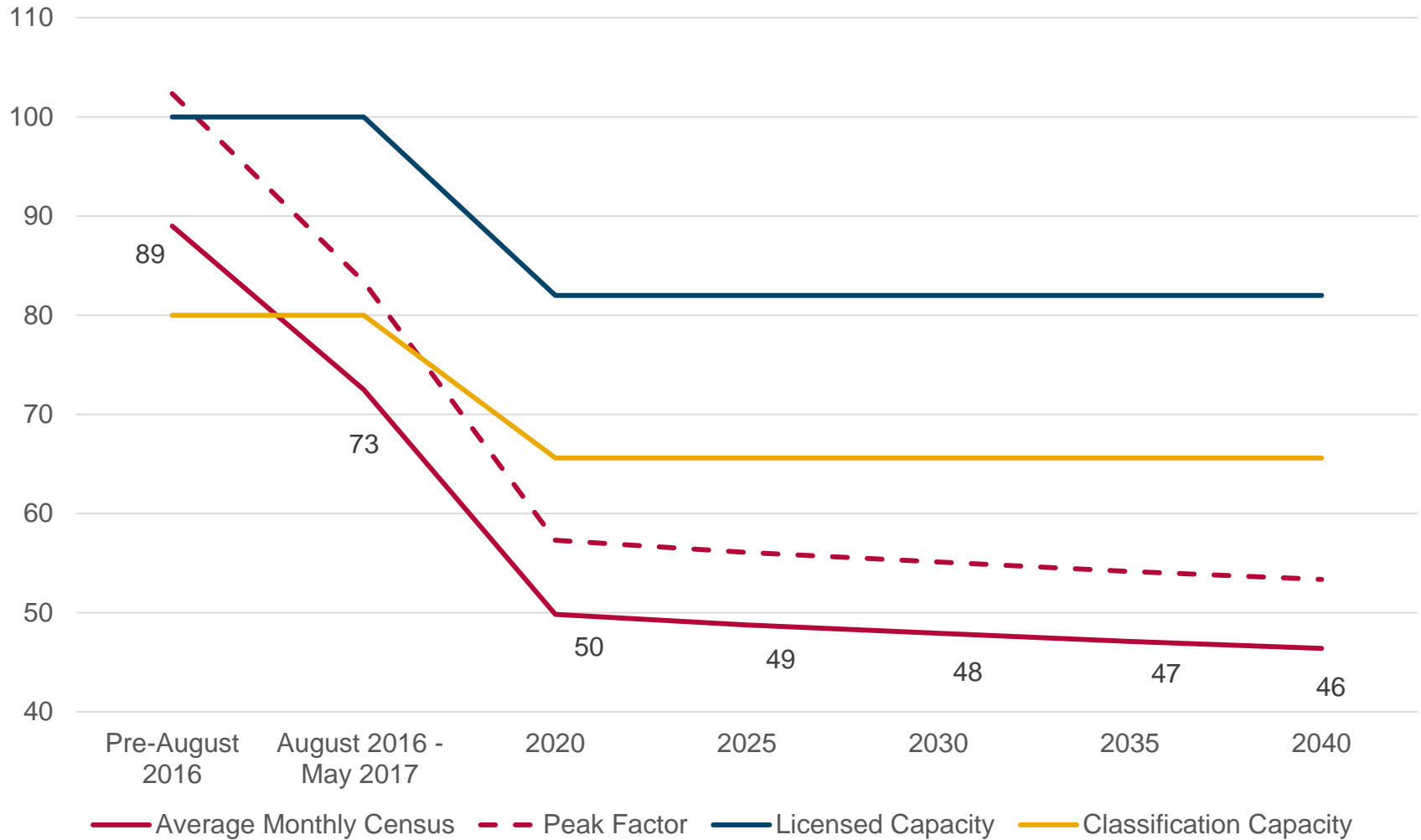
- CGR projects that average daily jail census will decline slightly between now and 2040 based on the changing population in Tompkins County
- Tompkins has opportunities to reduce jail bed days beyond those demographic driven declines

Strategy/Opportunity	Average Beds Saved per Night
Expanded substance abuse assessments and expedited access to residential rehab treatment	5
Increased Pre-Trial Release impact	6
Expanded use of Electronic Monitoring	10
Misdemeanor Drug Court expansion	5
Creation of medical detox apart from current jail	8
Total projected impact of beds saved per night every year	34 beds
Total beds saved after applying 15% correction factor	29 beds

Tompkins Anticipated Jail Census

- Tompkins does not need to build a new jail or expand the number of beds in the existing jail
- CGR estimates that, if recommendations are fully implemented, the census would be between **46 and 54** inmates on average by 2020, slightly lower in subsequent years
- This average census would fall well below the 82 bed official capacity of the jail and bed levels needed for classification restrictions and occasional peak spikes (15% higher than average census)
- This would avoid the need to board inmates out to other counties except in rare circumstances

Tompkins Projected Future Jail Census and Capacity



Tompkins Key Recommendations

- Tompkins should begin implementing several inmate-reduction strategies within a year

Expand substance abuse assessments and expedite access to residential treatment

Increase the impact of pre-trial release

Expand the use of electronic monitoring

Expand the use of misdemeanor drug court

Support the creation of a non-jail medical detox center

Tompkins Additional Recommendations

Probation

- Re-assess the Pre-Sentence Investigations process
- Consider expanding Day Reporting
- Consider expanding Service Work Alternative Program

Re-Entry

- Restructure and refocus existing re-entry programs
- Monitor and potentially expand transitional housing support initiative

Law Enforcement

- Develop and implement Law Enforcement Alternative Diversion concept

Advocacy

- Advocate with NYS to reduce number of parole violators in County jail
- Advocate for third county judge to expedite case processing

Tompkins Criminal Justice System Recommendations

Commit to the presumption of non-financial release

Challenge all elements of judicial system to increase comfort with ATIs

Limit use of jail as sanction for probation or drug court violations

Improve data integrations between jail, probation, courts, and the DA

- Strengthen program evaluation efforts

Recommendations to the Tompkins Community

- Continue to address systemic issues such as racism, affordable housing, transportation, employment, and poverty
- Broad commitment to culturally sensitive practices is needed
- Find ways to apply restorative justice practices in the criminal justice system

Tompkins - Financial Investments Are Needed

- New staff likely needed to implement all recommendations
 - Appoint a single person to oversee process of implementing recommendations; 12- to 18- month appointment
 - A new full-time nurse in the jail to better meet inmate needs
 - Potentially a new Assistant District Attorney to help expedite cases
 - Additional Correction Officers if a secure detox unit is created
 - Mental Health staff to deliver more services to jail inmates
- Additional potential staffing needs would be determined based on pilot testing of recommended actions

Questions and Comments?

Paul Bishop
pbishop@cgr.org